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DATE: 10/19/2021

SUBJECT: RECEIVE AND FILE THE AUDITOR'S REPORT OF THE DOMESTIC RELATIONS OFFICE

## **COMMISSIONERS COURT ACTION REQUESTED:**

It is requested that the Commissioners Court receive and file the Auditor's Report of the Domestic Relations Office.

## **BACKGROUND:**

As required by Local Government Code, the Auditor's Office performed an audit of the Domestic Relations Office (DRO). The objective of the audit was to determine whether the DRO had effective controls over cash receipts and disbursements, and whether the office had complied with applicable laws, regulations, and County policies during the period October 1, 2021 through April 30, 2021.

# **FISCAL IMPACT:**

There is no direct fiscal impact associated with this item.

SUBMITTED BY: Audito	litor's Office	PREPARED BY:	S. Renee Tidwell
		APPROVED BY:	



## TARRANT COUNTY

TARRANT COUNTY ADMINISTRATION BUILDING - ROOM 506 100 E. WEATHERFORD FORT WORTH, TEXAS 76196-0103 817/884-1205 Fax 817/884-1104

S. RENEE TIDWELL, CPA COUNTY AUDITOR rtidwell@tarrantcounty.com KIM BUCHANAN, CPA
FIRST ASSISTANT COUNTY AUDITOR
kmbuchanan@tarrantcounty.com

September 15, 2021

Mr. Clint Dupew, Director, Legal Support Services, Domestic Relations Office Mr. G.K. Maenius, County Administrator The Honorable District Judges
The Honorable Commissioners Court
Tarrant County, Texas

Re: Auditor's Report - Domestic Relations Office

#### **SUMMARY**

As required by Local Government Code, the Auditor's Office performed an audit of the Domestic Relations Office (DRO). The objective of the audit was to determine whether the DRO had effective controls over cash receipts and disbursements, and whether the office had complied with applicable laws, regulations, and County policies during the period October 1, 2021 through April 30, 2021. As a result of our review, we observed adequate controls over receipts, including the timeliness of deposits, and electronic disbursements made to the state. The DRO change fund reconciled during our cash count on May 24, 2021. We tested 50 financial transactions made to 48 cases and observed the following issues requiring management's attention:

Observation 1 The assessment of certain fees and costs were not supported by court order.

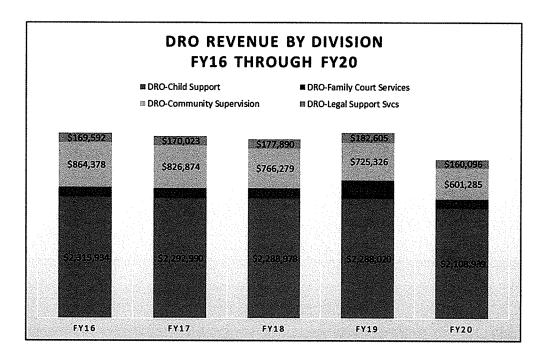
Observation 2 Procedures related to refunds were not adequate.

Observation 3 One caseworker did not always comply with Tarrant County's Vehicle Usage Policy and Travel Policy.

During the audit, we discussed these observations and less significant issues with management. Attached is management's written response.

#### **BACKGROUND**

The Tarrant County Administrator's Office is the managing entity over the DRO. The DRO consists of four distinct divisions including Family Court Services, Child Support, Legal Support Services and Community Supervision. The four divisions generate revenue of over \$3 million annually. A 5-year trend of the four divisions is charted below:



### **OBSERVATIONS**

Observation 1 The assessment of certain fees and costs were not supported by court order.

## **Background**

A child custody evaluation is a process ordered by a court in a contested case through which information, opinions, recommendations, and answers to specific questions asked by the court are addressed. A custody evaluation is an assessment of the circumstance and condition of the individual requesting conservatorship. Court Services are referred to as "small scale." Home visits are conducted in all custody evaluation cases. Travel is frequently required in cases when a party lives out of the local area or fifty miles one way from the Tarrant County courthouse.

The Family Court Services (FCS) Travel Policy states that when travel is required, the caseworker will determine if the orders or the court designates who will be responsible for payment of the travel expenses. Then, the caseworker will estimate the travel expenses including mileage, airfare and luggage fees, car and hotel rental, per diem, tolls, and gas. The policy also states the caseworker must obtain full payment of estimated travel costs *before* services are rendered.

## **Observations**

The assessment of certain fees and costs were not supported by court order. Of the 50 financial transactions reviewed, we observed:

1. Two court orders did not include the assessment of travel or designate the responsible party. DRO assessed and collected estimated travel expenses from the noncustodial parent.

2. There were five transactions where DRO staff reduced the court ordered child custody evaluation fee by the amount of the court service fee previously collected.

#### Recommendations

All fees and costs assessed and collected should always be supported by the court order and the fee schedule. Court orders should include language stating, 1) travel expenses must be pre-paid, including the responsible party, and 2) accurate fees and the party or parties responsible for paying the fees. Upon communicating these issues, DRO and FCS began revising the language contained in the court orders. For orders verbally communicated by a judge, FCS agreed to add supporting documentation to the case file, such as emails and notes.

# Observation 2 Procedures related to refunds were not adequate.

Refunds are initiated by DRO and FCS. During our review, we observed that procedures related to refunds were not adequate. Specifically:

- 1. We observed two cases whereby the clients had not been refunded for travel expenses. One trip occurred in December 2020 and was overpaid by \$445.49. The second trip occurred in January 2021 and was overpaid by \$1,104.36. According to DRO staff, these overpayments are not refunded until the case is finalized.
- 2. FCS initiated 24 refunds totaling \$6,375 during our audit period. The FCS clerk emails DRO requesting a refund. We observed that none of the refunds included supporting documentation or any evidence of an independent review to verify the accuracy and validity of the refund. All refunds appeared to be reasonable based on review of court orders, client case notes, and client payment history.
- 3. A duplicate payment in the amount of \$300 was paid in April 2021 but has not been refunded to the payor.

#### Recommendations

Since we observed no statutory authority allowing DRO to retain overpayments for travel expenses until the case is finalized, we recommend that refunds be made to the appropriate party. Best practices state that refunds should be processed in a reasonable amount of time, ideally between 30 and 45 days after travel has occurred.

For refunds initiated by FCS, an independent review verifying the accuracy and validity of the refund should be performed. Also, FCS should provide DRO documentation showing the reviewer's initials or signature and supporting the reason for the refund.

DRO should ensure that policies and procedures describe the requirements for the processing of refunds, including the documentation, supervisory review, and timeliness.

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Observation 3 One caseworker did not always comply with Tarrant County's Vehicle Usage Policy and Travel Policy.

While reviewing travel and mileage reimbursements, we observed that one caseworker did not always comply with the County's Travel and Meeting Policy and the Vehicle Usage Policy. Specifically:

- 1. The caseworker upgraded a rental vehicle in the amount of \$30, plus taxes, to a four-wheel drive due to weather conditions. According to policy, the employee must pay for the rate difference plus fees and taxes. Any exceptions to the policy must be approved by the County Administrator, or his designee, prior to reimbursement.
- 2. The caseworker commenced travel from Idaho since she was on vacation. We observed that mileage was reimbursed from her vacation destination to the airport, then also round trip between her home and Dallas Fort Worth International Airport. As a result, she was overpaid \$22.66.
- 3. The caseworker was reimbursed for 158 miles driven totaling \$88, but no documentation, such as Google Maps, was attached to the Travel Reimbursement Request form supporting the miles driven. The reimbursement appears to be miles driven between the caseworker's home and Dallas Fort Worth International Airport.

#### Recommendations

Management should ensure that caseworkers understand and comply with Tarrant County policies. Furthermore, documentation should be attached to the Travel Reimbursement Form supporting mileage requested for reimbursement.

#### **CLOSING REMARKS**

We appreciate the assistance and the cooperation of the DRO and FCS staff during this audit. If you have any questions, please do not hesitate to call.

Sincerely,

S. Renee Tidwell, CPA County Auditor

Attachment: Management's response

Distribution: Denise Martin, Director, Child Support Services

Audit Team: Kim Trussell, Audit Manager

Brandy Greene, Senior Internal Auditor



CLINT S. DUPEW, J.D.
Acting Executive Director
Director, Legal Support Services

**DENISE MARTIN**Director, Child Support Services

EMILIO SALAZAR
Director, Family Court Services

**DONNA LARSON**Director, Community Supervision Unit

September 21, 2021

S. Renee Tidwell, CPA Tarrant County Auditor 100 E. Weatherford Fort Worth, Texas 76196-0103

Ms. Tidwell:

First, I would like to express our sincere gratitude to your Audit Team in reviewing the Tarrant County Domestic Relations Office. As always, your team is professional, courteous, and thorough. The DRO has reviewed the report and recommendations and has no objections.

The DRO directors have addressed and corrected the issues observed in your report. We will continue to work with Kim Trussell, Audit Manager, and Brandy Greene, Senior Internal Auditor, as we perfect our policies and procedures. Below is our formal response to each area of observation and recommendation.

## Observation 1: The assessment of certain fees and costs were not supported by court order.

## Response 1 The DRO agrees with and will follow the Auditor's recommendations.

The DRO will implement the recommendations as follows:

- 1. The DRO has amended the proposed orders to include such support. Caseworkers will make real time notations in their case notes for all fees assessed, no matter the manner in which the fees are delivered. The new proposed orders are attached herein.
  - a. On occasion the courts will make an oral rendition or follow-up with the FCS office by telephone, notifying the office of the designated party who will be responsible for the incurred travel expense. Caseworkers will add supporting documentation and notes to the case file.
  - b. If the rendition from the court is in written form, either formalized or emailed, such writings will be part of the case file.
- 2. Reductions in custody evaluation fees by the amount previously paid for court services will no longer be provided as a courtesy.
  - a. All fees will need to be paid in full by the parties, unless otherwise directed by the court.
  - b. Any request by the court to reduce fees, either by court order or other rendition, will be supported and documented in the case notes.

# Observation 2: Procedures related to refunds were not adequate.

# Response 2 The DRO agrees with and will follow the Auditor's recommendations.

The DRO will implement the recommendations as follows:

- 1. All overpayments for travel expenses will be refunded within 45 days after travel is completed.
  - a. The DRO set up an internal master ledger for travel collected during the fiscal year.
  - b. The two cases observed in observation 2-2 are being reviewed and refunds are forthcoming.
- 2. Caseworkers will itemize and document all travel expenses on a case level in their case notes.
  - a. Caseworkers will be trained by FCS management on proper documentation.
  - b. Case note formatting and documentation style will be consistent amongst all case workers.
- 3. DRO will ensure that policies and procedures describe the requirements for the processing of refunds, including documentation, supervisory review, and timeliness.
  - a. The duplicate payment observed was refunded on June 8, 2021.

# Observation 3: One caseworker did not always comply with Tarrant County's Vehicle Usage Policy and Travel Policy.

# Response 3 The DRO agrees with and will follow the Auditor's recommendations.

The DRO will implement the recommendations as follows:

- 1. Case workers will be reminded of policy. Any upgrade requests for rental vehicles will be presented to the County Administrator prior to reimbursement.
- 2. All requests for mileage will start and end from the Family Courts Building located at 200 East Weatherford St., Fort Worth, TX 76196, unless otherwise justified and properly supported.
- 3. Documentation including all relevant invoices, receipts, Google maps, emails, corresponding case notes, and any additional supporting information, will be submitted with the Travel Reimbursement Request.
- 4. The Director and/or the Assistant Director will review and initial the Travel Reimbursement Request prior to the caseworker submitting it for reimbursement.

Again, thank you and your team for the recommendations. Your partnership with the DRO is greatly valued as it ensures stronger services to the citizens of Tarrant County. We will do everything in our ability to strengthen and perfect our processes.

Extremely Grateful,

Clint S. Dupew

Attachments: Court Orders

Cat	ise No.		
IN THE INTEREST OF	*	IN THE DISTRICT COURT	
	*	TARRANT COUNTY, TEXA	AS
CHILD(REN)	*	JUDICIAL DISTRIC	Γ
Primary Purpose of Services	Court Services C	<u>Prder</u>	
Interviews in office:	Final		
()Mother ()Father () Child(ren) ()C	\$50 each interview	\$	
Visits to: (name location):  ( ) Mother ( ) Children present ( ) Father ( ) Children present ( ) Other	() Children not present		\$
Other Orders/Notes/Comments: \$50		Fees for Other Services	
Total Cost of Services			\$
Unless otherwise ordered by the Court, s All fees are assumed to be paid equally t All fees shall be paid as directed by Fam Prospective travel costs shall be assessed	by each party unless other ily Court Services.	erwise ordered.	es.
Travel shall be proportioned for each par	ty as follows:		
The parties and their attorneys are ORI -in person on the 2nd Floor of the Fa -by calling 817-884-1616 or -by emailing fcs@tarrantcounty.com	mily Law Center or	report to Family Court Services fo	r intake:
Allow up to 6 weeks after payment to c	complete services that	nclude interviews/home visits	
Next Hearing Date, if applicable:		, 20	
Ordered:	The second secon		
Date		Data	

**Presiding Judge** 

Associate Judge

	CA	USE NO	
I	N THE INTEREST OF	*	IN THE DISTRICT COURT
		*	TARRANT COUNTY, TEXAS
Ć	CHILD(REN)	*	JUDICIAL DISTRICT
	ORDE	R FOR CUSTODY	EVALUATION
into the circums child(ren). The	stances and condition of the chi best interest of the child(ren) s	ild(ren) and the home of any shall be the principal criterion	tions Office, is appointed to conduct a custody evaluation person requesting conservatorship of or access to the on governing said evaluation.  questions to be addressed are:
-in per -by cal -by em	son on the 2nd Floor of the Far ling 817-884-1616 or lailing fcs@tarrantcounty.com.	nily Law Center or	o Family Court Services for intake:
IT IS FURTHE \$1,000 shall be	R ORDERED that a copy of th paid as follows:	is order shall be delivered t	o Family Court Services. The custody evaluation fee of
IT IS ORDERI amendment, rev additional fees a IT IS FURTHE	ED that once the custody eview or addition shall be require paid.  R ORDERED that:  Family Court Services will in paid in full, unless otherwis.  The attorney(s) shall confere has completed the investigat. A written report shall not be.  The attorney(s) in this cause cause as they would any with and in writing.  The attorneys shall give the conference of the attorneys shall give the conference of the attorneys shall abide by the Data Form as directed by FC Recording of interviews, hor Prospective travel costs shall proportioned for each party as the R ORDERED that the written envided to anyone other than the	aluation investigation ordered of or provided by Famerat depth of the custody evaluate ordered by the court. Ince with the caseworker upion.  In due until 30 days prior to fishall timely notify Family oness in the case; however, a caseworker at least 30 days in a hearing or trial cannot policies of FCS including less.  The visits or conferences con the beassessed and collected in follows:  Custody evaluation report states.	the east directed by Family Court Services.  The dered herein is completed, no further investigation, update, will be court Services unless same is ordered by the court and the court services unless same is ordered by the court and the court services that the caseworker on notice from Family Court Services that the caseworker and trial unless otherwise ordered by the Court. Court Services in writing of any hearings or settings in this subpoena is not necessary as long as said notice is timely notice of a final trial date.  The guaranteed if the caseworker is not timely notified, but not limited to completing of Orientation and the Personal ducted in the course of a custody evaluation is prohibited. In advance of travel by Family Court Services.
Signed this	day of	, 20	·
ASSOCIATE J	UDGE		GE PRESIDING

**Contact Information for Parties/Attorneys:**